

Message Text

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PAGE 01 ISLAMA 03844 01 OF 03 191203Z
ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 SNM-05 CIAE-00 INR-10
NSAE-00 L-03 /041 W
-----078641 191204Z /14/50

P R 181120Z APR 78
FM AMEMBASSY ISLAMABAD
TO DEA HQS WASHDC PRIORITY
SECSTATE WASHDC PRIORITY 6787
INFO AMEMBASSY KABUL
AMCONSUL KARACHI
AMCONSUL LAHORE
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 1 OF 3 ISLAMABAD 3844

C O R R E C T E D C O P Y (TEXT)

NOFORN

POSTS FOR DEA; PARIS FOR RD WARNER; HQS FOR EN/EVANS,
ENOM/COOK, IG/FINK, IGI/BACHARACH; SECSTATE FOR S/NM FROM CA
TARALLO

E.O. 11652: GDS
TAGS: SNAR PK
SUBJECT: DEA-OPERATION TAMERLANE-OPIUM PRODUCTION SURVEY:
GFXA-78-8018

1. SUMMARY: DEA-OPERATION TAMERLANE RESOURCES WERE EMPLOYED
DURING THE MONTHS OF DECEMBER 1977; JANUARY, FEBRUARY AND MARCH
1978; TO SYSTEMATICALLY SURVEY ALL OF THE OPIUM GROWING AREAS OF
THE NORTH WEST FRONTIER PROVINCE (NWFP) OF PAKISTAN. THE DATA
ACCUMULATED SHOWED AN APPROXIMATE TOTAL OF 98,332 ACRES CURRENTLY
UNDER CULTIVATION. THIS COUPLED WITH THE VARIOUS YIELD ESTIMATES
FOR THE SURVEYED AREAS COULD PRODUCE FROM 367,560 KILOGRAMS TO
555,218 KILOGRAMS; OR 404.31 TONS TO 610.73 TONS FOR THIS 1977-78
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CROP YEAR. OFFICIAL FIGURES REPORTED ARE INADEQUATE AS THEY
REPRESENT INCOMPLETE OR NON-EXISTENT RECORD-KEEPING AND
SELF-SERVING DATA TO PROTECT THE OFFICIAL IMAGE.

2. INTRODUCTION: THERE CONTINUES TO BE INCREASING EVIDENCE OF
HIGH QUALITY HEROIN BEING PRODUCED IN THE MIDDLE AND SOUTH ASIA
AREAS. THIS FACT, COUPLED WITH THE ESCALATING PRODUCTION OF OPIUM

AND ITS CONCURRENT RISE IN PRICE, MAKES PAKISTAN A POTENTIALLY SIGNIFICANT SOURCE COUNTRY FOR THE WORLD OPIATE MARKET IN THE NEAR FUTURE. IT, THEREFORE, BECAME EVIDENT THAT AN IN-DEPTH SURVEY OF THE PAKISTAN ILLICIT OPIUM PRODUCTIONGY DEA/ISLAMABAD UTILIZING OPERATION TAMERLANE RESOURCES WOULD LEND A NEW DIMENSION TO PREVIOUSLY ACCUMULATED DATA, SOME OF WHICH WAS CONFLICTING AND SOME SELF-SERVING. TAMERLANE SOURCES WERE BRIEFED ON THE OBJECTIVES OF THE SURVEY; METHODS OF DATA COLLECTION (RANDOM SAMPLING IN THE FIELD; INTERVIEW OF OFFICIALS IN EACH AREA; AND REVIEW OF OFFICIAL RECORDS; AS WELL AS REPORTING PROCEDURES. THE COLLECTION OPERATION WAS CONDUCTED IN AN ORGANIZED AND PHASED MANNER TO ENSURE THAT ALL AREAS, SETTLED AND TRIBAL, WERE CAREFULLY AND METHODICALLY SURVEYED.

3. DURING DECEMBER 1977, A PHASED PLAN FOR DATA COLLECTION WAS FORMULATED. UTILIZING FOUR OPERATION TAMERLANE SOURCES SIMULTANEOUSLY, THE FOLLOWING COUNTER-CLOCKWISE, GEOGRAPHIC PLAN WAS FOLLOWED.

1. HAZARA - ABBOTABAD AREA
2. SWAT - BUNEER AREA
3. DIR - CHITRAL AREA
4. PESHAWAR AREA
5. MOHMAND TRIBAL AREA
6. KHYBER TRIBAL AREA
7. DERA ISMAIL KHAN AREA INCLUDING TRIBAL AREAS

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4. THE FIGURES WERE AUTHENTICATED THROUGH PERSONAL CONTACTS WITH LOCAL AGRICULTURAL SURVEY AUTHORITIES (TEHSILDARS) AND THEIR SUBORDINATES IN EACH OF THE SETTLED AND MERGED AREAS UNDER CENTRAL GOVERNMENT CONTROL. THE OFFICIAL FIGURES WERE EXTRACTED FROM GENERAL CROP ACREAGE JOURNALS IN EACH OF THE AREAS.

5. THE UNOFFICIAL STATISTICS WERE OBTAINED FROM THE SAME SURVEY OFFICIALS WHO CONFIDED IN TAMERLANE DATA COLLECTORS THAT THE PROVINCIAL GOVERNMENT (NWFP) DID NOT WANT THE ACTUAL OPIUM ACREAGE FIGURES TO APPEAR IN THE OFFICIAL RECORDS AS IT WOULD PROVE TO BE EMBARRASSING. IT SHOULD BE NOTED THAT THE SWAT DISTRICT AS WELL AS OTHER AREAS DID NOT HAVE OFFICIAL JOURNALS INDICATING THE ACTUAL ACREAGE FOR ANY CROP.

6. IN A RECENT PROBE OF OFFICIALS IN THE SWAT DISTRICT TO FURTHER AUTHENTICATE AND DOUBLE-CHECK DATA ALREADY COLLECTED, A HIGH LEVEL EXCISE OFFICER STATED THAT THE ACTUAL ACREAGE IN SWAT, CONTRARY TO OUR REPORTED FIGURES WOULD EXCEED 12,000 ACRES. IT WAS POINTED OUT BY THIS OFFICER THAT THE USE OF HIGH QUALITY IMPORTED AND DOMESTIC FERTILIZERS HAS QUADRUPLD THE OUTPUT FOR SWAT IN THE LAST TWO YEARS. THE ACREAGE ALONE IS AT LEAST FOUR TIMES THAT OF THE LAST CROP YEAR.

7. THE FIGURES FROM THE TRIBAL AREAS WERE OBTAINED FROM RESPONSIBLE OFFICIALS ASSIGNED TO THE RESPECTIVE STAFFS OF THE POLITICAL AGENTS RESPONSIBLE FOR THE ADMINISTRATION OF THOSE AREAS. ALSO, ON-SIGHT SURVEYS AS WELL AS INTERVIEWS OF LOCAL FARMERS AND VILLAGE CHIEFS WERE FIGURED INTO THE TRIBAL AREA UNOFFICIAL ESTIMATES. IT SHOULD BE NOTED THAT EACH OF THE AREAS ACREAGE DATA WAS DOUBLE AND TRIPLE CHECKED THROUGH ALL POSSIBLE RESOURCES TO ARRIVE AT THE INDICATED FIGURES.

8. OFFICIAL ACREAGE

AREA	YIELD/ ACREAGE	TOTAL ACRE	YIELD
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I. HAZARA DIVISION

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A. ABBOTABAD	1732	AT 4 KG	6928
	1732	AT 6 KG	10392
B. MANSEHRA	0		
C. KOHISTAN	0		

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 SNM-05 CIAE-00 INR-10

NSAE-00 L-03 /041 W

-----078780 191220Z /11/50

P R 181120Z APR 78

FM AMEMBASSY ISLAMABAD

TO DEA HQS WASHDC PRIORITY

SECSTATE WASHDC PRIORITY 6788

INFO AMEMBASSY KABUL

AMCONSUL KARACHI

AMCONSUL LAHORE

AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 2 OF 3 ISLAMABAD 3844

C O R R E C T E D C O P Y (TEXT)

NOFORN

II. SWAT DIVISION

- A. SWAT DISTRICT 0
- B. MALAKAND TRIBAL 0
- C. DIR DISTRICT 0
- D. CHITRAL DISTRICT 0

III. PESHAWAR DIVISION

- A. PESHAWAR DISTRICT 264 AT 5 KG 1320
264 AT 7 KG 1848
- B. CHARASADDA 1259 AT 5 KG 6295
1259 AT 7 KG 8813
- C. NOWSHERA 20 AT 5 KG 100
20 AT 7 KG 140
- D. MARDAN 7112 AT 5 KG 35560
7112 AT 7 KG 49784
- E. KOHAT 28 AT 3 KG 84
28 AT 5 KG 140
- F. HANGU 0

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- G. KARAK 0
- H. KURRAM AGENCY 0
- I. ORAKZAI AGENCY 0
- J. DARA ADAM KHEL AGENCY 0
- IV. MOHMAND TRIBAL AGENCY 0
- V. KHYBER TRIBAL AGENCY 0
- VI. BAJORE TRIBAL AGENCY 0
- VII. DERA ISMAIL KHAN DIVISION

- A. D.I. KHAN SUB-DIV. 0
- B. TAUKE SUB-DIV. 0
- C. KALADIR 0
- D. S. WAZIRISTAN TRIBAL
AGENCY 0
- E. BANNU DISTRICT 0
- F. LAKKI MARWAT 0
- G. N. WAZIRISTAN TRIBAL
AGENCY 0

GRAND TOTALS - LOW YIELD 50,287 KG

HIGH YIELD 71,117 KG

ACREAGE 10,415

AT 909.1 KG/TON: HIGH YIELD 78.23 TONS

LOW YIELD 55.32 TONS

9. UNOFFICIAL ACREAGE

YIELD/ TOTAL

AREA ACREAGE ACRE YIELD

I. HAZARA DIVISION

- A. ABBOTABAD 5000 AT 4 KG 20000
5000 AT 6 KG 30000

B. MANSEHRA 3700 AT 4 KG 14800
3700 AT 6 KG 22200
C. KOHISTAN 12000 AT 3 KG 36000
12000 AT 4 KG 48000

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II. SWAT DIVISION

A. SWAT DISTRICT 2684 AT 4 KG 10736
2684 AT 7 KG 18788
B. MALAKAND TRIBAL 950 AT 5 KG 4750
950 AT 8 KG 7600
C. DIR DISTRICT 540 AT 4 KG 2160
540 AT 6 KG 3240
D. CHITRAL DISTRICT 408 AT 3 KG 1224
408 AT 4 KG 1632

III. PESHAWAR DIVISION

A. PESHAWAR DISTRICT 450 AT 5 KG 2250
450 AT 7 KG 3150
B. CHARSADDA 2000 AT 5 KG 10000
2000 AT 7 KG 14000
C. NOWSHERA 40 AT 5 KG 20
40 AT 7 KG 28
D. MARDAN DISTRICT 17000 AT 5 KG 85000
17000 AT 7 KG 119000
E. KOHAT DISTRICT 35 AT 3 KG 105
35 AT 5 KG 175
F. HANGU 15 AT 3 KG 45
15 AT 5 KG 75
G. KARAK 50 AT 2 KG 100
50 AT 3 KG 150
H. KURRAM TRIBAL AGENCY 600 AT 3 KG 1800
600 AT 5 KG 3000
I. ORAKZAI TRIBAL AGCY 800 AT 3 KG 2400
800 AT 5 KG 4000
J. DERA ADAM KHEL
TRIBAL 400 AT 3 KG 1200
400 AT 5 KG 2000
IV. MOHMAND TRIBAL AGCY 20000 AT 4 KG 80000
20000 AT 6 KG 120000
V. KHYBER TRIBAL AGENCY 30000 AT 3 KG 90000
30000 AT 5 KG 150000
VI. BAJORE TRIBAL AGENCY 1350 AT 3 KG 4050

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1350 AT 5 KG 6750

VII. DERA ISMAIL KHAN DIVISION

A. D.I. KHAN SUB-DIV 0
B. TAUKE 10 AT 2 KG 20
10 AT 3 KG 30

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 NEAE-00 SNM-05 CIAE-00
INR-10 NSAE-00 L-03 /041 W
-----058014 181452Z /50

P R 181120Z APR 78
FM AMEMBASSY ISLAMABAD
TO DEA HQS WASHDC PRIORITY
SECSTATE WASHDC PRIORITY 6789
INFO AMEMBASSY KABUL
AMCONSUL KARACHI
AMCONSUL LAHORE
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 3 OF 3 ISLAMABAD 3844

NOFORN

C. KALACHI 50 AT 2 KG 100
50 AT 3 KG 150

D. S. WAZIRISTAN
TRIBAL AGENCY 100 AT 2 KG 200
100 AT 3 KG 300

E. BANNU DISTRICT 0
F. LAKKI MARWAT 50 AT 2 KG 100
50 AT 3 KG 150

G. N, WAZIRISTAN
TRIBAL AGENCY 100 AT 5 KG 500
100 AT 8 KG 800

GRAND TOTALS - HIGH YIELD 555,218 KG; LOW YIELD 367,560 KG;
ACREAGE 98,332.00.

AT 909.1 KG/TON; HIGH YIELD 610.73 TONS; LOW YIELD 404.31 TONS

10. YIELD ESTIMATES: (LOW/HIGH FIGURES)

I. HAZARA DIVISION
A. ABBOTABAD 4-6 KG/ACRE
B. MANSEHRA 4-6 KG/ACRE

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C. KOHISTAN 3-4 KG/ACRE

II. SWAT DIVISION

A. SWAT DISTRICT 4-7 KG/ACRE

B. MALAKAND TRIBAL AREA 5-8 KG/ACRE

C. DIR DISTRICT 4-6 KG/ACRE

D. CHITRAL DISTRICT 3-4 KG/ACRE

III. PESHAWAR DIVISION

A. PESHAWAR DISTRICT 5-7 KG/ACRE

B. CHARSAK 5-7 KG/ACRE

C. NOWSHERA NZ 5-7 KG/ACRE

D. MARDAN/SWABI 5-7 KG/ACRE

E. KOHAT 3-5 KG/ACRE

F. UJNGU 3-5 KG/ACRE

G. KARAK 2-3 KG/ACRE

H. KURRAM AGCY (TRIBAL) 3-5 KG/ACRE

I. ORAKZAI AGY (TRIBAL) 3-5 KG/ACRE

J. DARA ADAM KHEL 3-5 KG/ACRE

IV. MOHMAND TRIBAL AGENCY 4-6 KG/ACRE

V. KHYBER TRIBAL AGENCY 3-5 KG/ACRE

VI. BAJJE TRIBAL AGENCY 3-5 KG/ACRE

VII. DERA ISMAIL KHAN DIV.

A. DERA ISMAIL KHAN

SUB-DIV. 2-3 KG/ACRE

B. TAUKE SUB-DIV. 2-3 KG/ACRE

C. KALACHI 2-3 KG/ACRE

D. S. WAZIRISTAN

TRIBAL AGENCY 2-3 KG/ACRE

E. BANNU DISTRICT (N/A--NO PRODUCTION)

F. LAKKI MARWAT TSR 2-3 KG/ACRE

G. N. WAZIRISTAN

TRIBAL AGENCY 3-4 KG/ACRE

11. CURRENT SITUATION:

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A. LICENSED ACREAGE--INITIALLY THE GOP AUTHORITIES HAD SET A FIGURE NEAR 2400 ACRES TO BE LICENSED BY THE NWFP EXCISE DEPT FOR LEGAL OPIUM PRODUCTION. HOWEVER IN THE PAST MONTH SEVERAL RELIABLE SOURCES HAVE INDICATED THAT AN ADDITIONAL 10,000 ACRES OF POPPY CULTIVATION WILL BE PERMITTED FOR THIS CROP YEAR. THE PNCA CHAIRMAN RECENTLY COMMENTED ON THIS SAYING THAT THIS WILL PRODUCE AN ADDITIONAL 26 TONS OF OPIUM THAT THE NWFP GOVERNMENT MUST PURCHASE OR ALLOW INTO ILLICIT CHANNELS.

B. ILLICIT OPIUM PRICE--THE CURRENT PRICE FOR RAW OPIUM AT THE MAIN DISTRIBUTION CENTERS OF LANDI KOTAL, AND BARA IS RUPEES 2000 PER KILOGRAM (\$202.02 US). ALL INDICATIONS ARE THAT WITH THE

INCREASED DEMAND FROM DOMESTIC AS WELL AS FOREIGN NARCOTICS TRAFFICKERS, THAT A SUBSTANTIAL INCREASE IN PRICE CAN BE EXPECTED WITHIN 1-2 MONTHS. IT COULD BE AS MUCH AS A 25 PERCENT INCREASE TO RUPEES 2500 PER KILOGRAM. IT SHOULD BE NOTED THAT THIS RISE IN PRICE HAS ESCALATED ASTRONOMICALLY IN THE PAST THREE YEARS FROM THE REGULAR 1975 PRICE OF RUPEES 350 PER KILOGRAM.

C. DOMESTIC ILLICIT CONVERSION DEMAND--DEA ISLAMABAD HAS REPORTED ON A SUBSTANTIAL NUMBER OF OPIATE CONVERSION LABORATORIES OPERATING IN NORTHERN PAKISTAN. IT IS QUITE APPARENT THAT THE WHOLESALE PRODUCTION OF HIGH QUALITY OPIATES SUCH AS: HEROIN, MORPHINE SULFATE, AND MORPHINE BASE FOR DOMESTIC AS WELL AS FOREIGN CONSUMPTION, SUPPORTS THE DEA POSITION THAT ONE OF THE FACTORS IN INCREASED OPIUM PRODUCTION IS TO SUPPLY THESE LAB SITES.

D. ENFORCEMENT SITUATION--THE GOP IS RELUCTANT TO TAKE ANY ACTION AGAINST ILLICIT CULTIVATORS IN THE MERGED AND SETTLED AREAS. THIS INACTION ENCOURAGES ILLICIT CULTIVATION AND TOTALLY DEMORALIZES GOP ENFORCEMENT COUNTERPARTS.

12. THE SURVEY CONTRASTS WITH THE PREVIOUSLY UNREALISTIC ESTIMATES OF 200-225 TONS OF OPIUM BEING PRODUCED IN PAKISTAN. IT ALSO POINTS FURTHER TO PAKISTAN'S EMERGENCE AS A FORMIDABLE SOURCE AREA FOR THE WORLD ILLICIT OPIATE MARKET.

13. MISSION COMMENTS: THE FIGURES IN THIS REPORT ARE SUBSTANTIALLY HIGHER THAN OTHERS WE HAVE SEEN, BUT THIS STUDY IS MUCH MORE THOROUGH AND HAS USED MULTIPLE SOURCES TO CROSS CHECK AND CORROBORATE THE DATA, WHEREAS OTHER STUDIES HAVE USED MORE LIMITED
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SOURCES. WHILE WE INTEND TO CONTINUE TO CROSS CHECK FIGURES AND CONCLUSIONS FROM VARIOUS SOURCES, WE BELIEVE THE OVERALL FINDINGS OF THIS REPORT REPRESENT A REALISTIC ASSESSMENT OF PAKISTAN'S OPIUM PRODUCTION IN 1978. HUMMEL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: OPIUM, AGRICULTURAL PRODUCTION, PRODUCTION, SURVEYS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978ISLAMA03844
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780176-1116, D780165-1042
Format: TEL
From: ISLAMABAD
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780446/aaaabmrj.tel
Line Count: 421
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: ef9807ac-c288-dd11-92da-001cc4696bcc
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NOFORN
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: NOFORN
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2936128
Secure: OPEN
Status: NATIVE
Subject: DEA-OPERATION TAMERLANE-OPIUM PRODUCTION SURVEY: GFXA-78-8018
TAGS: SNAR, PK
To: DEA STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/ef9807ac-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014